

BRIEFING

⟨1661⟩ Evaluation of Plastic Packaging Systems and Their Materials of Construction With Respect to Their User Safety Impact, USP 42

page 8272. The General Chapters—Packaging and Distribution Expert Committee is proposing the following revisions, with the key changes being listed below:

1. The chapter is being revised to align with the revision of *Plastic Packaging Systems and Their Materials of Construction* ⟨661⟩, *Plastic Materials of Construction* ⟨661.1⟩, and *Plastic Packaging Systems for Pharmaceutical Use* ⟨661.2⟩, also appearing in this issue of *PF*.
2. Describe all of the plastic materials that are included in ⟨661.1⟩, and the process of materials assessment, along with the applicability and application of ⟨661.1⟩.
3. Add four new polymer descriptions to the chapter [polyamide 6; polycarbonates; poly(ethylene-vinyl acetate); and polyvinyl chloride], which correspond to the addition of these materials to ⟨661.1⟩, and expand the scope of the current chapter.
4. Discuss the importance of packaging system assessment and qualification and how ⟨661.2⟩ facilitates this assessment.

Additionally, minor editorial changes have been made to update the chapter to current *USP* style.

(GCPD: D. Hunt.)

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1 Change to read:

2 **<1661> EVALUATION OF PLASTIC PACKAGING SYSTEMS**
3 **▲FOR PHARMACEUTICAL USE▲** (USP 1-Aug-2020) **AND THEIR**
4 **MATERIALS OF CONSTRUCTION ~~WITH RESPECT TO~~**
5 **~~THEIR USER SAFETY IMPACT~~▲** (USP 1-Aug-2020)

6 Add the following:

7 ▲1. INTRODUCTION

8 2. SCOPE

9 3. GENERAL PRINCIPLES—THE OVERALL ASSESSMENT PROCESS

10 4. MATERIALS ASSESSMENT: CHARACTERIZATION, SCREENING, AND
11 SELECTION, USP (661.1)

12 5. PACKAGING SYSTEM ASSESSMENT AND QUALIFICATION, USP (661.2)

13 5.1 Extractables and Leachables

14 6. APPLICABILITY AND APPLICATION OF (661.1)

15 6.1 Applicability

16 6.2 Application

17 6.3 Description of Plastics Contained in (661.1)

18 7. APPLICABILITY AND APPLICATION OF (661.2)

19 7.1 Applicability

20 7.2 Application (USP 1-Aug-2020)

21 Change to read:

22 ¹ **INTRODUCTION**

23 Drug products can chemically interact with their associated packaging
24 systems and/or the system's plastic materials and components (USP 1-Aug-2020)
25 of construction while the drug product is being manufactured, shipped,
26 stored, and administered. The magnitude of these interactions should not
27 be such that the interactions (USP 1-Aug-2020) adversely affect the suitability for
28 use (USP 1-Aug-2020) of the packaged (USP 1-Aug-2020) drug product, or the packaging
29 system. While suitability for use includes several quality aspects of the
30 packaged drug product and its performance, the suitability for use aspect
31 addressed in this chapter is patient safety which includes both quality
32 aspects and performance aspects such as efficacy, stability, purity, and
33 compendial compliance. (USP 1-Aug-2020)

34 ~~The potential patient safety~~ Suitability for use, as determined by the (USP 1-Aug-
35 2020) impact of the interaction between a drug product and its packaging
36 system, (USP 1-Aug-2020) is assessed and established via the appropriate testing
37 of the materials of construction, components, and (USP 1-Aug-2020) packaging
38 systems. ~~and their materials and components of construction~~ (USP 1-Aug-
39 2020) *Plastic Packaging Systems and Their Materials of Construction (661)*
40 establishes the tests and specifications and acceptance criteria (USP 1-Aug-2020)

41 that are necessary and appropriate for ensuring that such systems are
42 suitable. ~~for use, specifically safe for use. Chapter (661) consists of two~~
43 ~~sub-chapters, *Plastic Materials of Construction* (661.1) and *Plastic*~~
44 ~~*Packaging Systems for Pharmaceutical Use* (661.2).~~▲ (USP 1-Aug-2020)

45 Change to read:

46 ▲2.▲ (USP 1-AUG-2020) SCOPE

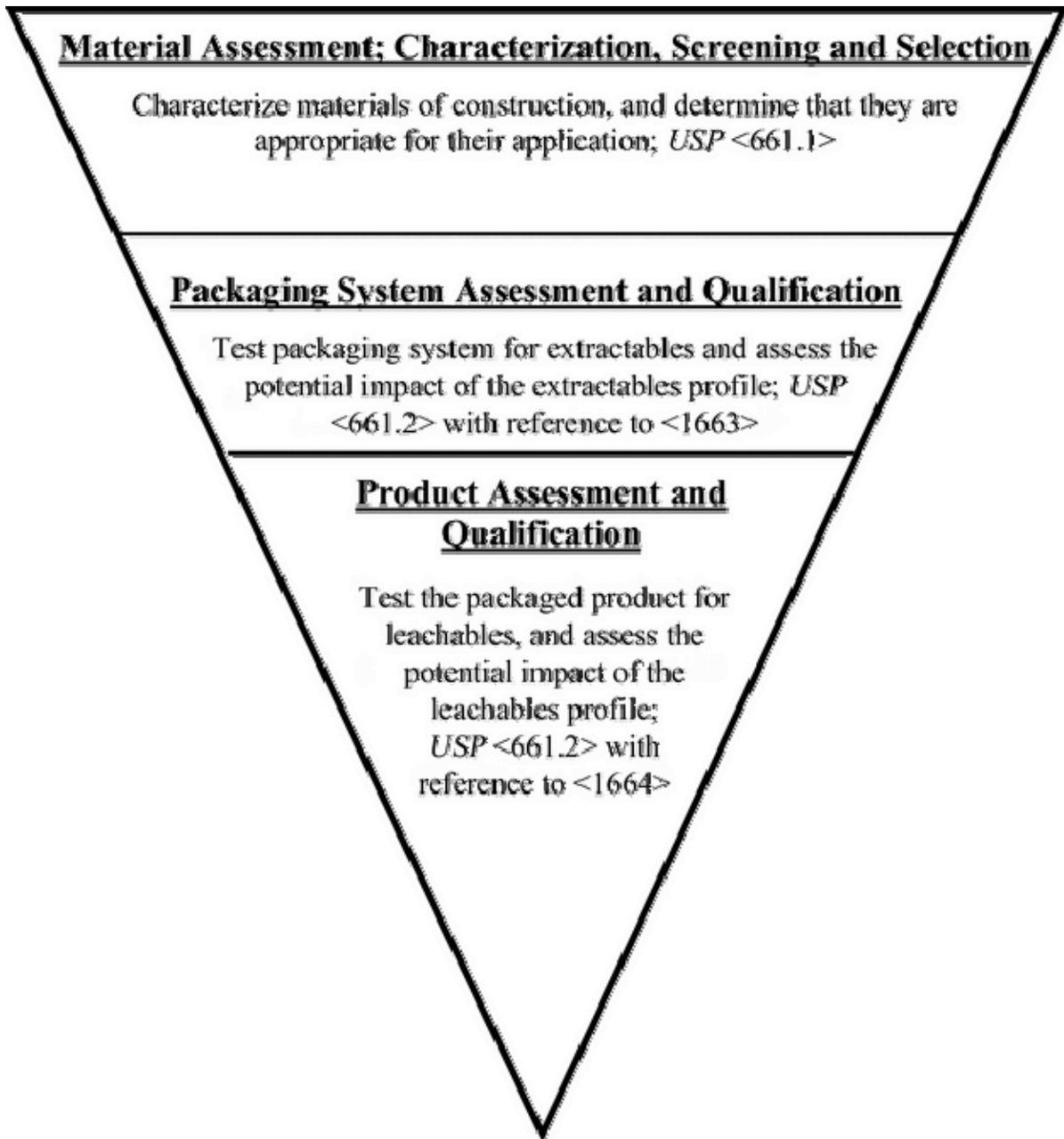
47 The purpose of this chapter is to communicate the key concepts behind
48 (661) and its related sub-chapters, *Plastic Materials of Construction* (661.1)
49 and *Plastic Packaging Systems for Pharmaceutical Use* (661.2), and to
50 provide additional information and guidance regarding the application and
51 applicability of these chapters. ~~Given the large and diverse nature of the~~
52 ~~pharmaceutical marketplace, the proper use and application of the (661)~~
53 ~~suite of chapters may not be intuitive to some stakeholders. Therefore,~~
54 ~~this chapter is intended to assist users in understanding and utilizing the~~
55 ~~(661) series of chapters.~~▲ (USP 1-Aug-2020)

56 Change to read:

57 ▲3.▲ (USP 1-AUG-2020) GENERAL PRINCIPLES—THE OVERALL ASSESSMENT PROCESS

58 The objective of USP ▲plastic▲ (USP 1-Aug-2020) packaging systems▲ (USP 1-Aug-2020)
59 standards is to establish the tests and specifications that▲ acceptance
60 criteria to▲ (USP 1-Aug-2020) ensure packaging systems do not materially impact
61 the safety or▲ (USP 1-Aug-2020) effectiveness of pharmaceutical▲ the drug▲ (USP 1-Aug-
62 2020) product. Given the complex nature of packaging systems and their
63 manufacturing and▲ (USP 1-Aug-2020) development ▲and manufacturing▲ (USP 1-Aug-2020)
64 processes, multiple testing procedures are needed to establish their

65 suitability for use[▲] (USP 1-Aug-2020) with a specific pharmaceutical[▲] drug[▲] (USP 1-Aug-
66 2020) product. The logical development and manufacturing process
67 progression[▲] (USP 1-Aug-2020) for packaged drug products, starts with the
68 packaging system's materials of construction, continues with the
69 packaging system itself, and ends with the packaged drug product. [▲]This
70 progression[▲] (USP 1-Aug-2020) forms the basis of a three-stage approach to
71 packaging systems qualification, as illustrated in [Figure 1](#).



72

73 Click image to enlarge

74 Figure 1. The three-stage process for the characterization and safety[▲] (USP 1-
75 Aug-2020) qualification of packaging systems and their materials of
76 construction.

77 The process for establishing a packaging system's suitability for use[▲] (USP 1-Aug-
78 2020) includes: characterization of its materials of construction (ingredients);
79 testing and assessment of the system itself (extractables); and testing and
80 assessment of the packaged pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) product
81 (leachables). The initial step of this process involves chemically
82 characterizing candidate materials of construction ~~to the extent that the~~
83 ~~choice~~ ^{so the selection}▲ (USP 1-Aug-2020) of materials ~~to use in the construction of~~
84 ~~a packaging system~~▲ (USP 1-Aug-2020) can be rationally made and scientifically
85 justified. The intermediate step of system assessment is useful and
86 necessary because it bridges the risk assessment gap between testing
87 starting materials and testing the finished ^{drug}▲ (USP 1-Aug-2020) product, while
88 providing a means for optimizing pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) product
89 testing. This intermediate test is necessary because materials of
90 construction undergo considerable stress, such as exposure to high
91 temperatures, as they are being converted into either components of the
92 packaging system or the packaging system itself. Processing aids and
93 additional additives may be introduced during the manufacturing process
94 for a packaging system, so the extractables profile ~~of a system~~▲ (USP 1-Aug-2020)
95 is likely to be different from, and potentially more complex than, ~~the sum~~
96 ~~of~~▲ (USP 1-Aug-2020) the extractables profiles of its materials of construction.
97 Therefore, the initial ~~assessment of risk made in~~ ^{hazard identification}
98 ^{performed during}▲ (USP 1-Aug-2020) material selection is appropriately revisited by
99 testing and qualification of the overall packaging system. ~~itself~~▲ (USP 1-Aug-2020)
100 Ultimately, the effect the packaging ^{system}▲ (USP 1-Aug-2020) may have on the
101 drug product ~~end-~~▲ (USP 1-Aug-2020) user is mediated by packaging ^{system}▲ (USP 1-
102 Aug-2020)-derived substances that are present in the drug product. The third
103 stage of the process is ^{includes}▲ (USP 1-Aug-2020) product assessment, specifically

104 leachables testing of the packaged product and impact assessment, which
105 considers the user's exposure to the leachables.

106 Change to read:

107 ⁴ (USP 1-AUG-2020) MATERIALS ASSESSMENT: CHARACTERIZATION, SCREENING, AND SELECTION, USP (661.1)

108 ~~To ensure that a packaging system is suited for its intended use, it is~~
109 ~~important to select materials of construction which are suited for use in~~
110 ~~packaging systems.~~ [▲] (USP 1-Aug-2020) Testing and characterizing materials of
111 construction for attributes relevant to their suitability provides a rational
112 basis for material selection in designing a packaging system. ~~The~~
113 ~~intentional selection of well-characterized materials minimizes the risk that~~
114 ~~a system made from those materials will be unsuitable. Considering safety~~
115 ~~specifically, selection of materials that have the tendency to be safe~~
116 ~~increases the likelihood that packaging systems made from those~~
117 ~~materials will be safe~~ and minimizes the risk that a system made from
118 those materials will be unsuitable. [▲] (USP 1-Aug-2020) Therefore, the
119 characterization of materials of construction is the first step in the process
120 of developing and qualifying safe [▲] suitable [▲] (USP 1-Aug-2020) packaging materials.
121 Additionally, chemical characterization data may also provide the basis for
122 effective and appropriate change control.

123 The intent of (661.1) is to establish ~~with a degree of confidence,~~ [▲] (USP 1-Aug-2020)
124 whether potential material candidates could adversely affect the quality
125 and safety [▲] (USP 1-Aug-2020) of pharmaceutical [▲] packaged drug [▲] (USP 1-Aug-2020)
126 products. The basic tenet of materials assessment, ~~as reflected in~~
127 ~~(661.1),~~ [▲] (USP 1-Aug-2020) is that knowing the general composition and certain
128 general characteristics of a material of construction allows one to:

- 129 •Rationally assess the potential ~~safety impact~~ ^{suitability} (USP 1-Aug-2020) of
130 materials with a degree of certainty that is appropriate for early
131 product development and/or manufacturing.
- 132 •Forecast with some degree of accuracy the identity of extractables
133 from that material of construction and from systems that use that
134 material of construction.
- 135 •Use the assessment and forecast to establish and justify the use (or
136 ~~non-use~~ ^{rejection} (USP 1-Aug-2020)) of a particular material in a particular
137 packaging system.

138 To this end, (661.1) defines a well-characterized ^{plastic} (USP 1-Aug-2020) material
139 of construction as one whose:

- 140 •Identity has been definitively established.
- 141 •Biocompatibility (biological reactivity) has been established.
- 142 •General physicochemical properties have been established.
- 143 •^{Extractable elements (when necessary)} (USP 1-Aug-2020).
- 144 •~~Additives and extractable metals~~ ^(USP 1-Aug-2020) have been quantified.

145 Chapter (661.1) testing is not a guarantee that ~~plastic~~ ^{plastic packaging} (USP 1-Aug-2020)
146 systems constructed from ^{plastic} (USP 1-Aug-2020) materials meeting
147 (661.1) ~~these specifications~~ ^{requirements} (USP 1-Aug-2020) will be suitable for
148 their intended use. ~~because it is not always the case that testing of a~~
149 ~~system's materials of construction directly and completely correlates with~~
150 ~~subsequent testing of the plastic system~~ ^(USP 1-Aug-2020) Characterization of a
151 material using (661.1) establishes the composition or characteristics of the
152 material, ~~and~~ ^{which can be used to determine} (USP 1-Aug-2020) if the material is
153 an appropriate candidate for use in a packaging system. Nevertheless,
154 (661.1) testing leverages the logical connection between material

155 additives, material extractables, and system extractables, and thus
156 provides a useful indication of the probable suitability-for-use[▲] (USP 1-Aug-2020)
157 issues for materials and systems. The actual qualification of the material
158 occurs when the entire system is qualified for use in a particular
159 application via <661.2> testing.

160 Change to read:

161 ^{▲5.▲} (USP 1-AUG-2020) PACKAGING SYSTEM ASSESSMENT AND QUALIFICATION, USP <661.2>

162 The impact of packaging systems on the chemical composition of packaged
163 drug product can be established in two ways: 1) the packaging system
164 itself can be characterized with respect to substances that can extract
165 from it (extractables);^{▲or▲} (USP 1-Aug-2020) 2) the packaged drug product can be
166 tested for packaging-derived substances that have leached into the drug
167 product (leachables). In the case of extractables assessment, the impact is
168 predicted based on a relationship that is established (or inferred) between
169 extractables and leachables. In the case of leachables assessment, the
170 impact is specifically measurable, assuming that all the relevant leachables
171 can be discovered, identified, and quantified in the packaged ^{▲drug▲} (USP 1-Aug-
172 2020) product. In either case, <661.2> establishes the tests and
173 specifications^{▲acceptance criteria▲} (USP 1-Aug-2020) for the packaging system,
174 while referring users to relevant informational chapters (e.g., *Assessment*
175 *of Extractables Associated with Pharmaceutical Packaging/Delivery*
176 *Systems* <1663> for extractables and *Assessment of Drug Product*
177 *Leachables Associated with Pharmaceutical Packaging/Delivery Systems*
178 <1664> for leachables) for insights on how to design and execute relevant
179 studies.

180 Considering the packaging system as the test article, the intent of <661.2> is
181 to define and delineate the testing needed to produce the data required for

182 establishing the packaging system's safety[▲]suitability.▲ (USP 1-Aug-2020) Chapter
183 (661.2) refers to this process of establishing the safety[▲]suitability▲ (USP 1-Aug-
184 2020) of packaging systems as chemical [▲]suitability for use▲ (USP 1-Aug-2020)
185 assessment and notes that a packaging system is chemically[▲]▲ (USP 1-Aug-2020)
186 suited for its intended use if:

- 187 •The packaging system is constructed from well-characterized
188 materials, as established by testing according to (661.1).
- 189 •The packaging system's general physicochemical properties have been
190 established.
- 191 •The packaging system's biocompatibility (biological reactivity) has
192 been established.
- 193 •The packaging system has been established to be safe[▲]suitable▲ (USP 1-Aug-
194 2020) by means of the appropriate chemical testing and toxicological
195 assessment.▲suitability for use assessment.▲ (USP 1-Aug-2020)
- 196 •The packaging system is chemically compatible with the packaged
197 product, as established by appropriate compatibility assessments
198 (e.g., stability studies).

199 ~~Considering the fourth bullet point, (661.2) notes that appropriate chemical~~
200 ~~testing includes performing extractables testing, leachables testing, and~~
201 ~~the relevant toxicological assessment of the extractables and/or leachables~~
202 ~~results.~~

203 [▲]5.1 Extractables and Leachables▲ (USP 1-Aug-2020)

204 In[▲]For high risk dosage forms, in▲ (USP 1-Aug-2020) addition to being the basis for
205 toxicological safety[▲]▲ (USP 1-Aug-2020) assessments, information about a
206 packaging system's extractables can be used in several ways to optimize
207 finished product testing for leachables. The potential quality and/or

208 safety[▲] (USP 1-Aug-2020) or impact of extractables may facilitate identification of
209 leachables that might adversely affect product quality. Such leachables of
210 potential concern would necessarily be among the targeted analytes in
211 testing of a final pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) product within its
212 packaging system. The targeting of specific leachables, as opposed to the
213 screening of pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) products for unspecified
214 leachables, has significant analytical benefits, including the ability to
215 develop, validate, and utilize test procedures that are appropriately
216 sensitive, specific, and accurate. Extractables (and their accumulation
217 levels in extracts) can be used to forecast the levels of leachables in the
218 finished product, depending on how well the extraction conditions mimic
219 the pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) product's composition and actual
220 conditions of clinical use. If the extraction conditions are such that they
221 accelerate and modestly exaggerate the product's clinical use conditions,
222 then the extractables and their levels in the extracts can be extrapolated
223 to estimate the maximum levels of leachables in the finished product. If
224 such extractables are assessed for their safety or[▲] (USP 1-Aug-2020) quality
225 impact, the results of that assessment can also be extrapolated to, and
226 deemed[▲] considered[▲] (USP 1-Aug-2020) to be relevant for, the
227 pharmaceutical[▲] drug[▲] (USP 1-Aug-2020) product. Finally, if no adverse impact is
228 found based on the extractables data, then no adverse impact can be
229 inferred for the leachables in the packaged pharmaceutical[▲] drug[▲] (USP 1-Aug-2020)
230 product. ~~Consistent with certain regulatory guidelines, leachables studies~~
231 ~~may not be required when extractables studies establish the maximum~~
232 ~~amount of individual leachables that may be present in the active~~
233 ~~substance/medicinal product and when such maximum levels have been~~
234 ~~demonstrated to be toxicologically safe. However, should a leachable study~~

235 be considered to be unnecessary, a justification should be
236 provided.▲ (USP 1-Aug-2020)

237 Change to read:

238 ▲6.▲ (USP 1-AUG-2020) APPLICABILITY AND APPLICATION OF (661.1)

239 ▲6.1▲ (USP 1-Aug-2020) Applicability

- 240 1. The holder of the drug product application and drug product
241 manufacturer [in the case of many over-the-counter products (OTCs),
242 where there is no application] bear primary responsibility and
243 accountability for ensuring that the requirements of the chapters are
244 met. The means by which the holder of the drug product application
245 and drug product manufacturer obtain information to meet the
246 requirement is at the discretion of the holder.
- 247 2. The testing required and specifications▲acceptance criteria▲ (USP 1-Aug-2020)
248 for materials of construction contained within (661.1) are relevant to
249 and applicable for all drug▲ (USP 1-Aug-2020) dosage forms, because it is the
250 universal expectation that packaging materials be constructed from
251 well-characterized materials, regardless of the potential interaction
252 between a dosage form. The use of risk management principles and
253 concepts to address the potential product safety risk associated with
254 leachables (and extractables as potential leachables) is a cornerstone
255 of global regulatory and industry thinking on this topic. Industrial
256 scientists and regulators agree▲It has been established▲ (USP 1-Aug-2020) that
257 the concepts and principles of risk management have a definite▲has a▲
258 (USP 1-Aug-2020) strategic role in designing, implementing, and interpreting
259 effective and efficient ▲material suitability testing and▲ (USP 1-Aug-2020)
260 assessments. of extractables and/or leachables▲ (USP 1-Aug-2020) It is well-
261 established that risk-management tools and principles can be used to
262 define the nature and magnitude of assessment (including testing),
263 where low-risk situations require reduced or alternate assessment
264 (testing) versus high-risk situations noted in *Plastic Materials of*
265 *Construction* (661.1), *Table 1*, and [Table 2](#)▲ (USP 1-Aug-2020) which
266 establishes biological reactivity and chemical tests that differ
267 somewhat▲ (USP 1-Aug-2020) for low-risk dosage forms (such as oral and

268 topical) versus high-risk dosage forms (such as inhalation and
269 injections). Moreover, an essential principle reflected in (661.2) is that
270 packaging systems be tested for extractables and that the approach be
271 consistent with the nature of the interaction between the drug product
272 and its packaging. This includes consideration of the drug product
273 contact condition (e.g., liquid versus dry) and the potential interaction
274 between the dosage form and its packaging system. By referencing
275 (1663) for extractables testing, (661.2) provides the means by which
276 extractables studies relevant for specific dosage forms can be
277 designed, implemented, and interpreted. By allowing for study designs
278 that reflect the nature and clinical use of various dosage forms, (661.2)
279 supports and uses risk-based strategies and assessments.

- 280 3. The outcome of (661.1) testing is that the tested construction material
281 has been well-characterized. Characterization data generated during
282 (661.1) testing can be used to support decisions on the proper use of
283 the tested material. The characterization data does not specifically or
284 universally qualify the material for use in packaging systems, because
285 the material's use can vary depending on the packaging applications.
286 It is the responsibility of the developer or user of the tested material
287 to decide if the material is appropriate for their intended application. It
288 is the developer's or user's expert review of the (661.1) test results,
289 coupled with additional information as necessary and appropriate, that
290 establishes whether a well-characterized material is suitable for use in
291 a specific application. Alternatively, the outcome of testing plastic
292 packaging systems via (661.2) is an assessment of the probable safety
293 impact of that system on the packaged drug product. This assessment
294 is based on the biological reactivity testing, the physiocochemical
295 testing, and the extractable/leachables testing that are required by
296 (661.2). A packaging system that has been tested per (661.2) and
297 meets the specifications contained within (661.2), including a
298 toxicological safety assessment of the extractables and/or leachables
299 data, is qualified for use consistent with the conditions under which it
300 was tested, subject to review by the appropriate regulatory authority.
- 301 4. There are two means of demonstrating a material of construction has
302 met the requirements of (661.1). The first is to perform the testing and
303 meet the specifications contained in (661.1) the second means is the

304 use of a material with a currently approved finished drug product.▲ (USP
305 1-Aug-2020)

306 5. Application of (661.1) and (661.2)▲ (USP 1-Aug-2020) to materials of
307 construction ~~or systems~~▲ used for systems▲ (USP 1-Aug-2020) other than
308 packaging systems for finished drug product is beyond the scope of
309 this chapter ▲at the present time,▲ (USP 1-Aug-2020) but the concepts and
310 principles of the chapter may be applicable and relevant to other
311 systems and their materials for construction such as medical devices
312 for drug product administration, manufacturing systems for
313 pharmaceutical products, and packaging/storage systems for drug
314 substances. Future compendial chapters will be developed to address
315 these other pharmaceutically important systems.▲ (e.g., manufacturing
316 systems for pharmaceutical products, and packaging/storage systems
317 for drug substances).▲ (USP 1-Aug-2020)

318 6. The scope of (661.1) is materials of construction ▲for packaging
319 systems for finished drug products▲ (USP 1-Aug-2020) and (661.2) is packaging
320 systems A third type of test article, components, is not directly
321 considered in the Scope of either chapter. In this context, a
322 component is defined as an individual part of a packaging system and
323 is constructed from one or more materials of construction. Thus, a
324 plastic bag consisting of a laminated film is considered to be a
325 component of the packaging system that includes the bag. Since a
326 component is constructed from materials and is part of a system, if
327 component testing is deemed to be necessary, the relevant testing and
328 specifications for the component are contained within (661.2). The
329 provisions in (661.2) for packaging systems must be met for
330 components whose testing has been deemed to be necessary. The
331 component must be constructed from materials that meet the
332 requirements of (661.1) and the component must be tested by the
333 methods, and meet the specifications, contained in (661.2).▲ for
334 finished drug products. A third type of test article is components and if
335 component testing is considered to be necessary, the relevant testing
336 and acceptance criteria for the component are contained within
337 (661.2).▲ (USP 1-Aug-2020)

338 7. Testing of materials of construction via (661.1) is predicated on the
339 circumstance that the material will most likely interact with the

340 packaged drug product when the material is used in a packaging
341 system. It is not necessary for a material used in a packaging system
342 to be well-characterized if there is little or no chance of the material
343 and the packaged drug product interacting. Under these conditions the
344 materials of construction would be considered non-interacting and
345 would be exempt from (661.1) testing. The designation of a material of
346 construction as "non-interacting" must be accepted by the appropriate
347 regulatory authority.

348 Although it is beyond the scope of (661.1) to establish the means by which a
349 material of construction is established as "non-interacting". It is relevant
350 to differentiate between the potentially similar terms "no direct contact"
351 and "non-interacting", where the term "no direct contact" means that the
352 material and the packaged drug product do not come into direct physical
353 contact under the clinical conditions of use. Although it may well be the
354 case that in a specific application a "no direct contact" material of
355 construction is also a "non-interacting" material of construction, it may
356 also be the case that "no direct contact" does not insure "non-interacting",
357 especially when the conditions of contact include long durations and/or
358 substantially elevated temperatures.

359 To explain the concepts of "no direct contact" and "non-interacting",
360 consider the following example. An aqueous drug product is packaged in a
361 flexible plastic container. The flexible container is further placed in a foil
362 overpouch. The overpouched product is terminally sterilized. An adhesive
363 label is applied to the outside of the foil overpouch. after the product unit
364 has been cooled after terminal sterilization.

365 In this case, both the foil overpouch and the label are "no direct
366 contact", because there is at least one physical barrier (the primary
367 container) between the packaged drug product and these two items.
368 However, if the flexible plastic primary container is permeable, the foil

369 overpouch can be considered a “potentially interacting” component, as
370 substances from the overpouch could migrate through the primary
371 packaging, especially under the high temperature conditions of terminal
372 sterilization. The label is a “non-interacting” component because 1) the foil
373 overpouch is impermeable and 2) the label is applied after the thermal
374 stress associated with terminal sterilization.

375 Thus, the difference between a “potentially interacting” and “non-
376 interacting” “no direct contact” component is the permeability of the
377 barrier that separates the “no direct contact” components from the drug
378 product. If the barrier is incomplete, then the component (and its
379 materials of construction) is “potentially interacting” and the materials
380 must be tested per (661.1). If the barrier is complete, then the component
381 (and its materials of construction) is “non-interacting” and the materials
382 need not be tested per (661.1).[▲] (USP 1-Aug-2020)

383 [▲]6.2[▲] (USP 1-Aug-2020) Application

- 384 1. There are two means of demonstrating that a [▲]plastic[▲] (USP 1-Aug-2020)
385 material of construction has met the requirements of (661.1). The first
386 is to perform the testing contained within (661.1) and meet the
387 specifications in (661.1)[▲] acceptance criteria.[▲] (USP 1-Aug-2020) The second
388 means is the use of a material in the packaging system of a currently
389 approved finished drug product. Specifically, (661.1) states “individual
390 plastic materials of construction are deemed to be well-characterized
391 and appropriate for use if they are used in a packaging system that
392 meets the requirements in (661.2) or if the packaging system has been
393 deemed appropriate for pharmaceutical use by the appropriate
394 regulatory authority”. However, it is noted that such a conclusion is
395 only valid for the specific packaging system meeting the requirements
396 of (661.2) and cannot be extended to other packaging systems using
397 the same material (or materials) of construction. If the same material
398 of construction is used in another packaging system, then its suitability

399 for use in that packaging system must be established. [▲]is the use of
400 the material in a packaging system that meets the requirements of
401 (661.2). [▲] (USP 1-Aug-2020)

- 402 2. The outcome of (661.1) testing is that the tested material of
403 construction has been well-characterized. Characterization data
404 generated during (661.1) testing can be used to support decisions on
405 the proper use of the tested material. The characterization data do not
406 specifically or universally qualify the material for use in packaging
407 systems because the material's use can vary depending on the
408 packaging applications. ~~Alternately, the outcome of testing plastic
409 packaging systems via (661.2) is an assessment of the probable safety
410 impact of that system on the packaged drug product. This assessment
411 is based on the biological reactivity testing, the physicochemical
412 testing, and the extractables/leachables testing that are required by
413 (661.2). Thus, a packaging system that has been tested per (661.2)
414 and which meets the specifications for (661.2), including a toxicological
415 safety assessment of the extractables and/or leachables data, is
416 qualified for use consistent with the conditions under which it was
417 tested, subject to approval by the appropriate regulatory authority.~~
- 418 3. ~~It is reasonable to anticipate that there may be some information that
419 the vendor is not in a position to share with a material's user.
420 Nevertheless, it is in the interest of both the vendor and the user that
421 a material be well-characterized and that the characterization include
422 all relevant analytes. Thus, it is strongly recommended that the vendor
423 and the user find a means of establishing all relevant analytes. For
424 example, consider the case of extractable metals. While it may be the
425 case that the material's vendor would decline to share detailed
426 information about the use of a zinc-containing reagent in the
427 preparation of a material, it is adequate for the purpose of material
428 characterization for the vendor to communicate that zinc should be a
429 targeted analyte. [▲]It is the responsibility of the user of the tested
430 material to decide if the material is appropriate for their intended
431 application. It is the user's expert review of (661.1) test results,
432 coupled with additional information as necessary and appropriate, that
433 establishes whether a well-characterized material is suitable for a
434 specific application.~~

435

6.2.1 IDENTIFICATION TESTS (USP 1-Aug-2020)

436 The identification tests required in (661.1) serve the purpose of categorizing
437 a material so that it is properly tested and evaluated against the
438 appropriate specifications acceptance criteria. (USP 1-Aug-2020) The
439 specifications acceptance criteria (USP 1-Aug-2020) for identification are based on
440 a comparison of the test result obtained for the test material versus the
441 relevant Reference Standard. This comparison is based on the concept of
442 substantial equivalence as opposed to an exact quantitative
443 specifications acceptance criteria. (USP 1-Aug-2020)

444 Establishing substantial equivalence requires that the test results and test
445 material versus Reference Standard be considered to be equivalent.
446 ~~Although the individual specifications for the individual materials contained~~
447 ~~in (661.1) may include information that is relevant to establishing~~
448 ~~substantial equivalence, this information in and of itself is not considered~~
449 ~~to be a specification.~~ (USP 1-Aug-2020) For example, although the infrared (IR)
450 identification specifications acceptance criteria (USP 1-Aug-2020) may include
451 wavenumber targets, these targets are not specifications acceptance
452 criteria (USP 1-Aug-2020) but rather serve the purpose of establishing the
453 expected general characteristics of the IR spectra. An identification test is
454 considered successfully completed if the analytical results obtained for the
455 test article and the appropriate Reference Standard are substantially
456 equivalent, and where all differences between the test results for the
457 article and the Standard are explained by the nature, processing, and/or
458 composition of the test article.

459 ~~Establishing the potential safety impact of a material of construction cannot~~
460 ~~rely on a single testing strategy, as no single testing strategy is sufficient~~
461 ~~to identify all potential safety impacting attributes of a material.~~

462

6.2.2 CHEMICAL TESTING (USP 1-Aug-2020)

463

The chemical testing prescribed in (661.1) is orthogonal: physicochemical

464

tests provide a general overview of extracted substances; ~~extractable~~

465

~~metals tests address potential sources of elemental impurities;~~

466

while ^{whereas} (USP 1-Aug-2020) plastic additives tests address potential organic

467

extractables. It is also the case that chemical testing alone may not

468

demonstrate all potential ~~safety~~ ^{impacting} (USP 1-Aug-2020) attributes. Thus,

469

chemical testing is augmented by the orthogonal approach of establishing

470

biological reactivity.

471

~~A well-characterized plastic material is tested for its extractable levels of all~~

472

~~metals that are known components of the plastic material. They could~~

473

~~originate from the starting materials used to manufacture the plastic~~

474

~~material, reagents used in the manufacturing process (e.g., catalysts), and~~

475

~~from additives present in the plastic materials. Such metals are termed~~

476

~~“relevant metals”. Additionally, materials are tested for metals that are~~

477

~~specified in other compendial documents as being relevant for plastic~~

478

~~materials. Lastly, materials are tested for metals that have been deemed~~

479

~~to be elemental impurities that are applicable to all drug product dosage~~

480

~~forms regardless of whether the source of the elemental impurities is~~

481

~~intentionally or unintentionally added to the drug product, its ingredients,~~

482

~~or its packaging system.~~

483

~~Extractable metals reporting thresholds contained within (661.1) are not to~~

484

~~be construed as limits. Rather, the reporting thresholds establish the~~

485

~~convention for reporting extractable metals results. In this regard, the *USP*~~

486

~~specification for extractable levels is not that they be below a certain limit,~~

487

~~but rather that they be reported as specified in (661.1).~~

488

~~It may be that not all of the relevant metals for a particular material of~~

489

~~construction are specified in (661.1), and that some relevant metals~~

490 become known by another means (for example, vendor certification). All
491 relevant metals, regardless of their inclusion in (661.1), must be tested
492 for. Procedures for relevant metals that are not specified in (661.1) must
493 be established and should be consistent with the procedures used for
494 metals that are specified in (661.1). Specifications must be established for
495 relevant metals that are not specified in (661.1); such specifications should
496 be consistent with the specifications established for metals that are
497 specified in (661.1).

498 Extractable metals testing described in (661.1) is required for all materials of
499 construction used in packaging systems, regardless of whether the
500 material is specified in (661.1). Extractable metals test procedures for
501 materials that are not specified in (661.1) must be established and should
502 be consistent with the procedures used for materials that are specified in
503 (661.1). Extractable metals specifications must be established for materials
504 that are not specified in (661.1); such specifications should be consistent
505 with the specifications established for materials that are specified in
506 (661.1).

507 The listing of specific extractable metals in (661.1) is not meant to limit
508 material sponsors or users who may seek to establish the level of
509 extractable metals other than those specified in (661.1). This may be the
510 case, as additional extractable metals may be applicable to certain dosage
511 forms and as the analytical methods that may be applied to extractable
512 metals analyses could routinely supply data for extracted metals other
513 than those specified in (661.1). In cases where individual sponsors obtain
514 test results for extractable metals other than those specified in (661.1), it
515 is expected that such additional extractable metals would be reported in
516 the manner specified in (661.1) for those extractable metals that are
517 specified in (661.1).

519 Knowledge of the potential extractable elements present in the materials of
 520 construction for plastic packaging components is important in establishing
 521 that the material is well-characterized. Knowledge of the elements that are
 522 likely to be present and the concentrations at which they may be observed
 523 provides information to determine potential drug product quality risk.
 524 Materials of construction can vary widely in terms of their intentionally and
 525 unintentionally added elements and their potential use. Because of this, it
 526 is challenging to provide universally effective and efficient tests
 527 methodologies, lists of target elements, and reporting requirements. It is
 528 the material user’s responsibility to evaluate the need for extractable
 529 elements testing and, if such testing is necessary, to establish and justify
 530 the means by which testing is accomplished, taking into account target
 531 elements, extraction conditions, extract analysis, and reporting
 532 requirements. Example of an extractable elements testing strategy
 533 (extraction conditions, target elements and reporting threshold) is
 534 provided below.

535 **Target elements:**

536 Relevant elements that should be tested for extractable elements reflects
 537 those elements that have been intentionally added (e.g., catalyst and
 538 processing aids) and elements of toxicological concern. Relevant elements
 539 for the various plastics are listed in [Table 1](#).

540 **Table 1. Extractable Elements for Plastics**

					Polyethylene Terephthalate and Polyethylene Terephthalate G			
Extraction	Solution	Cyclic Olefin, Polyethylene, and Polypropylene	Polyamide 6	Polycarbonate		Poly(ethylene- vinyl acetate)	Polyvinyl Chloride	Polyvinyl Chloride, Plasticized

					Polyethylene Terephthalate and Polyethylene Terephthalate G			
Extraction	Solution	Cyclic Olefin, Polyethylene, and Polypropylene	Polyamide 6	Polycarbonate	Poly(ethylene-vinyl acetate)	Polyvinyl Chloride	Polyvinyl Chloride	Polyvinyl Chloride, Plasticized
<i>Solution</i> EE1	Acid	Al, As, Cd, Co, Cr, ^a Hg, Ni, Pb, Ti, V, Zn, and Zr ^b	Al, As, Ba, Cd, Co, Hg, Mn, Ni, Pb, Ti, V, and Zn	As, Ba, Ca, Cd, Co, Hg, Ni, Pb, Sn, V, and Zn	Al, As, Ba, Cd, Co, Hg, Mn, Ni, Pb, Ti, V, and Zn	Al, As, Cd, Co, Hg, Ni, Pb, V, and Zn	Al, As, Ba, ^c Cd, Co, Hg, Ni, Pb, Ti, V, and Zn	As, Ba, Ca, Cd, Co, Hg, Ni, Pb, Sn, V, and Zn
<i>Solution</i> EE2	Alkali	N/A	N/A	N/A	Sb and Ge	N/A	N/A	N/A

541

542 ^a For polyethylene only.

543 ^b Not applicable for cyclic olefins and polypropylene.

544 ^c For material used for containers for non-injectable aqueous solutions.

545 Relevant extractable elements can be established by analysis of the

546 materials of construction using the method described in *Procedure for*

547 *extraction*.

548 **Procedure for extraction:**

549 Plastic materials used in packaging systems for medical articles do not

550 dissolve under the conditions of use. Rather, substances derived from

551 packaging systems accumulate in the packaged articles by the process of

552 leaching (extraction). Thus, the appropriate and relevant sample-preparation

553 process for assessing elements in a packaging system's materials of

554 construction is extraction, as opposed to complete digestion, of the plastic
555 material. *Solution EE1* (acidic extraction) and *Solution EE2* (alkaline
556 extraction) are examples of extraction solutions for plastics listed in [Table 1](#).

557 *Acid extraction, Solution EE1*

558 POLYETHYLENE, CYCLIC OLEFINS, POLYPROPYLENE, POLY(ETHYLENE-VINYL ACETATE), POLYCARBONATE, AND POLYAMIDE 6:

559 Place 100 g of the test material into a suitable plastic container. Add 250 mL
560 of 0.1 N hydrochloric acid and boil under a reflux condenser for 1 h with
561 constant stirring. Allow to cool, decant the solution into a 250-mL volumetric
562 flask, and dilute with 0.1 N hydrochloric acid to volume; the diluted solution
563 is designated *Solution EE1*.

564 POLYETHYLENE TEREPHTHALATE AND POLYETHYLENE TEREPHTHALATE G:

565 Place 20 g of the test material into a suitable plastic container. Add 50 mL of
566 0.1 N hydrochloric acid and heat at 50° for 5 h. Allow to cool, decant the
567 solution into a 50-mL volumetric flask, and dilute with 0.1 N hydrochloric
568 acid to volume; the diluted solution is designated *Solution EE1*. Use *Solution*
569 *EE1* within 4 h of preparation.

570 POLYVINYL CHLORIDE, AND POLYVINYL CHLORIDE, PLASTICIZED:

571 Place 5 g into a suitable plastic container. Add 100 mL of 0.1 N hydrochloric
572 acid, and boil under a reflux condenser for 1 h with constant stirring. Allow
573 to cool and the solids to settle, decant the solution into a 100-mL volumetric
574 flask, and dilute with 0.1 N hydrochloric acid to volume; the diluted solution
575 is designated *Solution EE1*.

576 *Alkali extraction, Solution EE2*

577 POLYETHYLENE TEREPHTHALATE AND POLYETHYLENE TEREPHTHALATE G:

578 Place 20 g of test material into a suitable plastic container Add 50 mL of
579 0.01 N sodium hydroxide and heat at 50° for 5 h. Allow to cool and the
580 solids to settle, decant the solution into a 50-mL volumetric flask, and dilute
581 with 0.01 N sodium hydroxide to volume; the diluted solution is designated
582 *Solution EE2*. Use *Solution EE2* within 4 h of preparation.

583 **Procedure for extract analysis and reporting threshold:**

584 Instrumentation and methods are those specified in *Elemental Impurities—*
585 *Procedures* (233) and include an inductively coupled plasma–atomic emission
586 spectrometer and an inductively coupled plasma–mass spectrometer (see
587 *Plasma Spectrochemistry* (730) as directed.) The reporting threshold is for
588 values above 0.01 mg/L (ppm), corresponding to 0.025 µg/g.

589 **6.2.4 PLASTIC ADDITIVES**▲ (USP 1-Aug-2020)

590 ~~The plastic additives testing described in (661.1) are required for all~~
591 ~~materials of construction used in packaging systems, regardless of~~
592 ~~whether the material is specified in (661.1). Procedures for materials that~~
593 ~~are not specified in (661.1) must be established and should be consistent~~
594 ~~with the procedures and specifications used for materials that are specified~~
595 ~~in (661.1).~~▲ (USP 1-Aug-2020)

596 The sole purpose of the tests for plastic additives is to establish which
597 additives are present and to ensure that the levels of these additives are
598 known. This information is relevant because additives are typically a
599 source of extractables and leachables.

600 ~~Additionally, it is possible that materials specified in the chapter may contain~~
601 ~~additives that are not addressed in (661.1). These materials must be~~
602 ~~tested for such additives. Procedures for additives that are not specified in~~

603 ~~(661.1) must be established and should be consistent with the procedures~~
604 ~~used for materials that are specified in (661.1). Specifications must be~~
605 ~~established for additives that are not specified in (661.1); such~~
606 ~~specifications should be consistent with the specifications established for~~
607 ~~materials that are specified in (661.1).~~ ▲ (USP 1-Aug-2020)

608 In (661.1), the chapter requires that materials be tested for all relevant
609 analytes. Clearly, an analyte will be present in a material if it is
610 intentionally or knowingly added to the material during its production or if
611 testing of the material has revealed the presence of the analyte. Although
612 test methods included in (661.1) may be of sufficiently broad scope to
613 detect all relevant additives, this is not always the case and one cannot
614 rely on these methods to reveal all relevant analytes. It may be the case
615 that the material's vendor has knowledge that may be unavailable to the
616 material's user, which is germane to establishing relevant analytes. It is
617 reasonable to expect that material vendors and users work together to
618 produce a complete and robust list of relevant analytes. ~~It is particularly~~
619 ~~important that a material's vendor inform the material's user when it is~~
620 ~~clear to the vendor that the user has missed a relevant analyte in the~~
621 ~~user's testing.~~ ▲ (USP 1-Aug-2020)

622 It is reasonable to anticipate that there may be some information that the
623 vendor is not in a position to share with a material's user. Nevertheless, it
624 is in the interest of both the vendor and the user that a material be well
625 characterized and that the characterization include all relevant analytes.
626 Thus, it is strongly recommended that the vendor and the user find a
627 means of establishing all relevant analytes.

628

6.2.5 UNADDRESSED MATERIALS (USP 1-Aug-2020)

629 For the materials that are not currently listed in (661.1) (unaddressed
630 plastics), (USP 1-Aug-2020) it is the responsibility of the user to: 1) develop
631 those (USP 1-Aug-2020) tests methods (physiochemical, biological reactivity, and
632 plastic additives) and specifications that are required per the points noted
633 previously; acceptance criteria; (USP 1-Aug-2020) 2) justify those test methods
634 and specifications acceptance criteria, (USP 1-Aug-2020) specifically considering
635 their consistency with test methods and specifications acceptance criteria,
636 (USP 1-Aug-2020) that exist for materials that are currently (USP 1-Aug-2020) listed in
637 (661.1); and 3) possess the test results obtained when the material is
638 tested. in accordance with the tests outlined in the points noted previously.

639 The recommendation for specific tests, test methods, and test parameters in
640 (661.1) does not preclude the use of other suitable methods, procedures,
641 or parameters, but rather the conditions presented in (661.1) take
642 precedence. Alternative test methods and conditions must be
643 demonstrated to be suitable by means of appropriate and sufficient
644 validation data. Important aspects of alternative methods include the
645 completeness of the extraction process and the specificity, sensitivity, and
646 applicability of the analytical test methods. Extraction methods employed
647 must have a demonstrated ability to quantitatively transfer additives from
648 the material to the extracting medium and must do so without modifying
649 the chemical nature of the additive unless such modification is an integral
650 part of the test methodology. Test methods employed must have
651 equivalent ability compared with the test methods contained in (661.1) to
652 produce a clear and unambiguous identification of all relevant additives at
653 levels at least as low as the levels specified in (661.1).

654 ~~Point 14 notwithstanding, the substitution of alternate tests for those that~~
655 ~~are required by (661.1) is not appropriate. For example, substitution of an~~
656 ~~oxidizable substance test for *Physicochemical Tests, Total Organic Carbon*~~
657 ~~under in (661.1) is not appropriate and substitutions for specifications that~~
658 ~~exist in (661.1) are not allowed unless justified and are subject to approval~~
659 ~~by an appropriate regulatory authority.~~

660 **6.2.6 CONCEPT OF NON-INTERACTION OF MATERIALS** (USP 1-Aug-2020)

661 Testing of materials of construction via (661.1) is predicated on the
662 circumstance that the material will most likely interact with the packaged
663 drug product when the material is used in a packaging system. It is not
664 necessary for a material used in a packaging system to be well-
665 characterized if there is little or no chance of the material and the
666 packaged drug product interacting. Under these conditions the materials of
667 construction would be considered non-interacting and would be exempt
668 from (661.1) testing. ~~The designation of a material of construction as “non-~~
669 ~~interacting” must be accepted by the appropriate regulatory authority.~~ (USP
670 1-Aug-2020)

671 It is relevant to differentiate between “no direct contact” and “non-
672 interacting”, where the term “no direct contact” means that the material
673 and the packaged drug product do not come into direct physical contact
674 under the clinical conditions of use.

675 In certain applications a “no direct contact” material of construction is also a
676 “non-interacting” material of construction, ~~it may also be the case that “no~~
677 ~~direct contact”~~ **this** (USP 1-Aug-2020) ~~does not insure “non-interacting”~~ **ensure no**
678 **interaction,** (USP 1-Aug-2020) especially when the conditions of contact include

679 long durations and/or substantially elevated temperatures. To explain the
680 concepts of “no direct contact” and “non-interacting”, consider the
681 following example. An aqueous drug product is packaged in a flexible
682 plastic container. ~~The flexible container~~ ^{which} ^(USP 1-Aug-2020) is further [▲] ^{(USP 1-Aug-}
683 ²⁰²⁰⁾ placed in a foil overpouch ~~The overpouched product~~ ^{and the}
684 ^{combination} ^(USP 1-Aug-2020) is terminally sterilized. An adhesive label is [▲] ^{then} [▲]
685 ^(USP 1-Aug-2020) applied to the outside of the foil overpouch. ~~after the product~~
686 ~~unit has been cooled after terminal sterilization~~ [▲] ^(USP 1-Aug-2020)

687 Here, both the foil overpouch and the label are [▲] ^{examples of} ^(USP 1-Aug-2020) “no
688 direct contact”, because there is at least one physical barrier (the primary
689 container) between the packaged drug product and these two items.
690 However, if the flexible plastic primary container is permeable, the foil
691 overpouch can be considered a “potentially interacting” component, as
692 substances from the overpouch could migrate through the primary
693 packaging, especially under the high-temperature conditions of terminal
694 sterilization. The label is a “non-interacting” component because 1) the foil
695 overpouch is impermeable and 2) the label is applied after the thermal
696 stress associated with terminal sterilization.

697 The difference between a “potentially interacting” and “non-interacting” “no
698 direct contact” component is the permeability of the barrier that separates
699 the “no direct contact” components from the drug product. If the barrier is
700 incomplete, then the component (and its materials of construction) is
701 “potentially interacting” and the materials should be tested per (661.1). If
702 the barrier is complete, then the component (and its materials of
703 construction) is “non-interacting” and the materials need not be tested per
704 (661.1).

705

6.2.6 RELEVANT ANALYTES

706 ~~In at least two places (*Extractable Metals and Plastic Additives*), in (661.1),~~
707 ~~the chapter requires that materials be tested for all relevant analytes.~~
708 ~~Clearly, an analyte will be present in a material if it is intentionally or~~
709 ~~knowingly added to the material during its production or if testing of the~~
710 ~~material has revealed the presence of the analyte. Although test methods~~
711 ~~included in (661.1) may be of sufficiently broad scope to detect all relevant~~
712 ~~metals or additives, this is not always the case and one cannot rely on~~
713 ~~these methods to reveal all relevant analytes. It may be the case that the~~
714 ~~material's vendor has knowledge that may be unavailable to the material's~~
715 ~~user, which is germane to establishing relevant analytes. It is reasonable~~
716 ~~to expect that material vendors and users work together to produce a~~
717 ~~complete and robust list of relevant analytes. It is particularly important~~
718 ~~that a material's vendor inform the material's user when the user has~~
719 ~~missed a relevant analyte in the user's testing.~~

720 ~~It is reasonable to anticipate that there may be some information that the~~
721 ~~vendor is not in a position to share with a material's user. Nevertheless, it~~
722 ~~is in the interest of both the vendor and the user that a material be well~~
723 ~~characterized and that the characterization include all relevant analytes.~~
724 ~~Thus, it is strongly recommended that the vendor and the user find a~~
725 ~~means of establishing all relevant analytes. For example, consider the case~~
726 ~~of extractable metals. While it may be the case that the material's vendor~~
727 ~~would decline to share detailed information about the use of a zinc-~~
728 ~~containing reagent in the preparation of a material, it is adequate for the~~
729 ~~purpose of material characterization for the vendor to communicate that~~
730 ~~zinc should be a targeted analyte.~~ ▲ (USP 1-Aug-2020)

731 [▲]6.3 (USP 1-Aug-2020) Description of Polymers [▲]Plastics [▲] (USP 1-Aug-2020) Contained in (661.1)

732 [▲]6.3.1 (USP 1-Aug-2020) CYCLIC OLEFINS

733 Cyclic olefin copolymers are manufactured by the copolymerization of cyclic
734 olefin (e.g., cyclopentene, norbornene) with an olefin such as ethylene or
735 propylene. The reaction of polymerizing a cycloolefin resulting in a polymer
736 is known as ring opening polymerization (ROMP) and is facilitated via
737 Ziegler-Natta catalysts. Cyclic olefin polymer resins [▲]monomers, such as
738 tetracyclododecene or norbornene, with an olefin such as ethylene or
739 propylene; or by ring-opening metathesis polymerization (ROMP) of cyclic
740 monomers, followed by hydrogenation facilitated by Ziegler-Natta catalysts
741 to produce cyclic olefin polymers. Cyclic olefins [▲] (USP 1-Aug-2020) are commonly
742 supplied in pellet form and are suited for standard polymer processing
743 techniques such as extrusion, injection molding, injection blow molding,
744 compression molding, thermoforming, and others. As they are amorphous,
745 and given their high purity, moisture barrier, clarity, and sterilization
746 compatibility, cyclic olefins are an excellent alternative to glass in a wide
747 range of medical products, including packaging. Cyclic olefins exhibit good
748 chemical resistance and are generally considered to be of high purity with
749 low levels of extractables. Nevertheless, cyclic olefin copolymers [▲]olefins [▲]
750 (USP 1-Aug-2020) may contain residual processing aids, colorants, and
751 antioxidants.

752 [▲]6.3.2 POLYAMIDE 6

753 Polyamide 6 is synthesized by ring-opening polymerization of caprolactam.
754 Hydrolytic or catalytic ring-opening polymerization of caprolactam
755 produces epsilon-aminocaproic acid, which readily condenses to polyamide

756 6 at high temperatures and under a vacuum. The high strength, flexibility,
757 and chemical resistance of crystalline polyamide 6 make it well suited for
758 pharmaceutical applications ranging from soft and flexible tubing to
759 catheters and containers to stiff components for surgical and dental
760 instruments. Entities present in commercial polyamide 6 include residual
761 monomers, residual reaction intermediates, residual catalysts (copper and
762 chromium oxides) and activators (acetyl lactams, oxazolines,
763 ethylenebisamides, and isocyanates) and certain additives including
764 stabilizers (mixtures of metal and alkali metal halides), processing aids
765 (nucleating agents and lubricants), and modifiers (chain extenders,
766 plasticizers, and impact modifiers).

767

6.3.3 POLYCARBONATES

768 Polycarbonates are a group of thermoplastic polymers containing carbonate
769 groups in their chemical structures. In interfacial polymerization, the
770 polycarbonate material is produced by the reaction of bisphenol A (BPA)
771 and phosgene. This process is being replaced by an alternative, termed
772 "melt polymerization", which entails transesterification from BPA and
773 diphenyl carbonate, thus avoiding the use of phosgene. Entities present in
774 commercial polycarbonates include residual monomers, solvents or
775 catalysts (triethylamine or lithium halides, and hydroxides or aluminum
776 hydrides), processing aids (e.g., mold release agents), UV stabilizers,
777 impact modifiers, flame retardants, colorants, and sterilization stabilizers
778 (free radical scavengers including propylene glycol, aromatic bromate, or
779 disulfide compounds).

781 High- and low-density polyethylenes are long-chain ethylene-based polymers
782 synthesized under controlled conditions of heat and pressure with the aid
783 of catalysts from NLT 85.0% ethylene and NLT 95.0% total olefins. Other
784 olefin ingredients that are most frequently used are butene, hexene, and
785 propylene. Low-density polyethylene (LDPE) contains many long-chain
786 branches along the polymer backbone, preventing the alignment and
787 packing of the chains, thus forming a low-density material. Linear low-
788 density polyethylene (LLDPE) contains several short chains along the
789 polymer backbone that prevent the alignment and packing of the polymer
790 chains, thus creating a poor crystalline material. High-density polyethylene
791 (HDPE) contains relatively few side chains, allowing the polymer backbone
792 to align and pack together, thus forming a crystalline, high-density plastic.
793 High-, low-, and linear low-density polyethylene all have an IR absorption
794 spectrum that is distinctive for polyethylene, and each possesses
795 characteristic thermal properties. High-density polyethylene has a density
796 between 0.941 and 0.965 g/cm³. Low-density polyethylene has a density
797 between 0.850 and 0.940 g/cm³. Additives are added to the polymer in
798 order to optimize its chemical, physical, and mechanical properties,
799 thereby rendering it suitable for its intended use. These additives may
800 include nucleating agents, clarifying agents, antioxidants, colorants,
801 lubricants, antiblocking agents, and others. These additives typically are
802 present individually in the polyethylene at levels of 0.01–0.3 weight %,
803 and the total levels of the antioxidants typically are < 0.3%. Other
804 additives, specifically amides and stearates, typically are present in
805 polyethylenes individually at levels of NMT 0.5 weight %. or less▲ (USP 1-Aug-

806 ²⁰²⁰ Polyethylene materials that provide light protection can contain as
807 much as 4% by weight titanium oxide.

808 ^{6.3.5} ^(USP 1-Aug-2020) POLYETHYLENE TEREPHTHALATE AND POLYETHYLENE TEREPHTHALATE G

809 Polyethylene terephthalate (PET) polymers are long-chain crystalline [▲][e.g.,
810 polyethylene terephthalate glycol-modified (PETG)] [▲] ^(USP 1-Aug-2020) polymers
811 prepared by the condensation of ethylene glycol with dimethyl
812 terephthalate or terephthalic acid. PET copolymer resins are prepared in a
813 similar way except that they may also contain a small amount of either
814 isophthalic acid (NMT 3 mole %) or 1,4-cyclohexanedimethanol (NMT 5
815 mole %). Polymerization is conducted with the aid of catalysts and
816 stabilizers. PET polymers may contain silica or silicates (NMT 0.5% by
817 weight) and may contain colorants.

818 ^{6.3.6} POLY(ETHYLENE-VINYL ACETATE)

819 Poly(ethylene-vinyl acetate) polymers are typically obtained by
820 copolymerization of mixtures of ethylene and vinyl acetate. Poly(ethylene-
821 vinyl acetate) used in containers has a defined quantity of vinyl acetate of
822 NMT 25%. Poly(ethylene-vinyl acetate) used in tubing has a defined
823 quantity of vinyl acetate of NMT 30%. A certain number of additives are
824 present in the polymer to optimize its chemical, physical, and mechanical
825 properties, thereby rendering it suitable for its intended use. These
826 additives may include antioxidants, amides, stearic acid salts, a source of
827 base (calcium carbonate or potassium hydroxide), and inorganic fillers.
828 Poly(ethylene-vinyl acetate) can contain NMT 3 antioxidants with individual
829 levels of NMT 0.2 weight %. This material may also contain: 1) oleamide
830 and/or erucamide at individual levels of 0.5 weight %; 2) calcium stearate,

831 zinc stearate, or both at levels NMT 0.5 weight %; 3) sources of base at
832 levels NMT 0.5 weight %; and 4) colloidal silica at 0.2 weight %.

833 **6.3.7 (USP 1-Aug-2020) POLYPROPYLENE**

834 Propylene polymers are long-chain polymers synthesized from propylene or
835 other olefins, for example, ethylene or butene, under controlled conditions
836 of heat and pressure with the aid of catalysts. A certain number of
837 additives are added to the polymer in order to optimize its chemical,
838 physical, and mechanical properties, thereby rendering it suitable for its
839 intended use. These additives may include nucleating agents, clarifying
840 agents, antioxidants, colorants, lubricants, antiblocking agents, and
841 others. These additives typically are present individually in the
842 polypropylene at levels of 0.01–0.3 weight %, and the total levels of the
843 antioxidants typically are less than 0.3%. Polypropylene that provides light
844 protection can contain as much as 4% by weight titanium dioxide.

845 ***6.3.8 POLYVINYL CHLORIDE**

846 Polyvinyl chloride (PVC) is produced by polymerization of the vinyl chloride
847 monomer in a process that uses initiators that break down to start the
848 radical chain reaction. The polymerization reactions used to produce PVC
849 are designed to produce levels of residual vinyl chloride monomer of <1
850 ppm on a weight basis. Polyvinyl chloride may contain NMT 15% by weight
851 of: 1) copolymers based on acrylic and/or methacrylic acids and/or their
852 esters, 2) styrene, and/or 3) butadiene. To obtain the required mechanical
853 and stability characteristics, materials based on PVC may contain: 1)
854 epoxidized oils at levels up to 8 weight %; 2) calcium and/or zinc salts of
855 long chain fatty acids at levels NMT 1.5 weight %; 3) liquid paraffin,

856 waxes, and/or hydrogenated oils at individual levels NMT 2 weight %; 4)
857 nonylphenyl phosphite-type compounds at levels NMT 1 weight %; 5)
858 sorbitol and macrogel esters, NMT 1.5 weight % each; 6) stabilizers at
859 levels of either 0.25 weight % (for tin-based stabilizers) or 1 weight % (for
860 other stabilizers); and 7) colorants, pigments, or opacifiers. The additives
861 used and their allowed levels are dictated by the application of the
862 polyvinyl chloride.

863 **6.3.9** (USP 1-Aug-2020) POLYVINYL CHLORIDE, PLASTICIZED

864 PVC polymers are long-chain vinyl chloride polymers synthesized from vinyl
865 chloride monomers via free radical polymerization. Various additives are
866 compounded into PVC to provide the materials with properties that render
867 it suitable for its intended use. These additives may include heat
868 stabilizers, primary and secondary plasticizers, stabilizers, impact
869 modifiers, lubricants, pigments, and others. These additives typically are
870 present individually in the PVC at levels ranging from 0.1 to 45 weight %.
871 ▲The additives used and their allowed levels are dictated by the application
872 of the plasticized PVC.▲ (USP 1-Aug-2020)

873 Change to read:

874 **▲7.▲** (USP 1-AUG-2020) **APPLICABILITY AND APPLICATION OF** (661.2)

875 **▲7.1▲** (USP 1-Aug-2020) **Applicability**

876 1. The holder of the drug product application and drug product
877 manufacturer [in the case of many OTCs, where there is no
878 application] bear primary responsibility and accountability for
879 ensuring the requirements of the chapter are met. The means by

880 which the holder of the drug product application and drug product
881 manufacturer obtain information to meet the requirement are at the
882 discretion of the holder.

883 2. [▲]The scope of ~~(661.2)~~ is packaging systems for finished drug
884 products. If component testing is considered to be necessary, the
885 relevant testing and acceptance criteria for components are
886 contained within ~~(661.2)~~.[▲] (USP 1-Aug-2020)

887 3. ~~Chapter (661.2) deals solely with packaging systems. Components of~~
888 ~~packaging systems can be tested per (661.2) at the discretion of the~~
889 ~~holder of the drug product application and as approved by regulatory~~
890 ~~authority. Materials of construction are not tested per~~
891 ~~(661.2)~~[▲]Application of ~~(661.2)~~ to systems other than packaging
892 systems for finished drug products is beyond the scope of these
893 chapters at the present time, but the concepts and principles of
894 these chapters may be applicable and relevant to other systems.

895 [▲]7.2 (USP 1-Aug-2020) Application

896 1. ~~Chemical characterization of either extracts of packaging systems~~
897 ~~(extractables) or packaged drug product (leachables), followed by~~
898 ~~toxicological safety evaluation, is universally recognized as a necessary~~
899 ~~and appropriate means of establishing the safety impact interaction~~
900 ~~between packaging systems and their contents.~~[▲] (USP 1-Aug-2020) Chapter
901 ~~(661.2) requires that all packaging systems be demonstrated to be~~
902 ~~safe~~[▲]~~suitable~~[▲] (USP 1-Aug-2020) by performing a chemical [▲]~~suitability for use~~[▲]
903 (USP 1-Aug-2020) assessment but does not specify the details of the chemical
904 [▲]~~suitability for use~~[▲] (USP 1-Aug-2020) assessment process, ~~either in terms of~~
905 ~~the test methods or the specifications~~[▲]~~acceptance criteria.~~[▲] (USP 1-Aug-2020)
906 Rather, [▲]~~for the chemical suitability for use assessment, (661.2)~~
907 ~~discusses the use of a risk-based approach in determining the level of~~
908 ~~testing that is deemed necessary for a packaging system. It is~~
909 ~~currently a regulatory expectation that extractables and leachables~~

910 testing be performed for high risk dosage forms. Thus, (661.2)▲ (USP 1-Aug-
911 2020) references chapters (1663) for extractables and (1664) for
912 leachables, thereby providing users of (661.2)▲ (USP 1-Aug-2020) with a
913 means for designing and implementing an effective, efficient, risk-
914 based, and more or less customized extractables or leachables
915 assessments that comply with regulatory requirements.

916 2. Chapter (661.2) provides holders of packaging system or drug product
917 applications and/or packaged drug products manufacturers with the
918 flexibility to operate within the context of their own specific situation
919 and their own specific risk-management philosophy. The trade-off for
920 having such flexibility is that it is the responsibility of the holders and
921 manufacturers to justify their test methods and
922 specifications▲ acceptance criteria.▲ (USP 1-Aug-2020) It is proper and
923 appropriate that the justification exists and that it be judged (and
924 approved) on the basis of its individual scientific and risk-management
925 merits.

926 3. ~~Leachables whose chemical formula includes transition metals,
927 metalloids, other metals, and lanthanides and actinides are elemental
928 impurities. To the extent that extractables mirror leachables,
929 extractables can be construed to be potential elemental impurities.
930 *Elemental Impurities—Limits (232)* contains specifications for
931 elemental impurities in drug products. In some manner, these
932 specifications are relevant to packaging systems, as leachables of the
933 appropriate composition represent a certain proportion of a drug
934 product's elemental impurity burden. However, if the proportion is not
935 known, then (232) specifications for drug products cannot be directly
936 translated to specifications for leachables which themselves are
937 elemental impurities. Thus, (661.2) requires that leachables that are
938 elemental impurities be appropriately assessed toxicologically for their
939 potential safety impact and correctly notes the existence of (232).
940 However, (661.2) does not specifically attempt to use the product
941 specifications in (232) to set leachables specifications as the means to
942 establish safety impact.~~

943 4. ~~Alternatively, the outcome of testing plastic packaging systems via
944 (661.2) is an assessment of the probable suitability for use of that
945 system on the packaged drug product. This assessment is based on~~

946 the biological reactivity testing, the physiocochemical testing, and the
947 extractable/leachables testing that are required by (661.2). A
948 packaging system that has been tested per (661.2) and meets the
949 acceptance criteriaspecifications contained within (661.2), including a
950 toxicological assessment of the extractables and/or leachables data, is
951 qualified for use consistent with the conditions under which it was
952 tested, subject to review by the appropriate regulatory authority.

953 5. An essential principle reflected in (661.2) is that packaging systems be
954 tested for extractables and that the approach be consistent with the
955 nature of the interaction between the drug product and its packaging.
956 This includes consideration of the drug product contact condition (e.g.,
957 liquid versus dry) and the potential interaction between the dosage
958 form and its packaging system. By referencing (1663) for extractables
959 testing, (661.2) provides the means by which extractables studies
960 relevant for specific dosage forms can be designed, implemented, and
961 interpreted. By allowing for study designs that reflect the nature and
962 clinical use of various dosage forms, (661.2) supports and uses risk-
963 based strategies and assessments. ▲ (USP 1-Aug-2020)